



# LAW ENFORCEMENT

## NICHE AGENCIES



**Kentucky Park rangers and  
Kentucky Horse Park troopers serve  
the commonwealth by making these venues  
safe for the thousands of visitors who take  
advantage of what they have to offer**

**PAGE 14**



Editor’s Note

For 17 years, the Kentucky Law Enforcement magazine published quarterly and was distributed in print across the commonwealth, as well as to select readers in other states and countries. In 2017, the magazine adapted to include a new component – a website (klemagazine.com) allowing DOCJT to distribute on-the-spot information. This addition not only created an avenue for immediate release of information, it also grew our reader base beyond the limits of our printed issues.

Over the past two years, the magazine has continued to discuss ideas to best meet the needs of our readers. As a result, our print subscribers will now receive a copy of the magazine every other month instead of quarterly.

Our goal is to continue to bring you information that undergirds the training you receive within the walls of the Department of Criminal Justice Training. KLE magazine seeks to provide articles that inform, inspire and educate. Your input is important to us. If you have questions or suggestions, please don’t hesitate to email me at Kelly.Foreman@ky.gov.

God bless and be safe!

WE NEED THE BEST  
TO TRAIN THE BEST



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This publication is produced as a training and marketing tool for the Kentucky law enforcement community as well as public officials and others involved with law enforcement or the oversight of law enforcement. It includes best practices, professional profiles, technology and law updates of practical application and news-to-use for professionals in the performance of their daily duties.

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**ON THE COVER:**  
The men and women who serve behind the Kentucky Park rangers and Kentucky Horse Park trooper badges are a dedicated group of law enforcement professionals. They serve Kentucky in a unique way by making sure popular tourist destinations are safe and secure for the masses who visit the many venues.

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# NEW COMMISSIONER, SAME VALUES AT DOCJT

**W**e needed a tested and respected leader to provide a seamless transition at the Department of Criminal Justice Training. One who had the experience and energy to build on the momentum from the past two years. The choice was obvious.

In May, William Alexander Payne, deputy commissioner for Kentucky State Police, was appointed as the new DOCJT commissioner. He took the helm after former Commissioner Mark Filburn accepted a job with the Kentucky League of Cities.

Commissioner Payne has provided exceptional leadership at KSP, overseeing operations and administrative policy. I have been most impressed with his passion for the welfare of officers and his commitment to providing them with the best training and resources available.

Payne has become something of an institution across the state. That's due, in large part, to his many years as a staff instructor at the KSP Academy. I've met many of his former students who, years later, remain effusive with praise. Just listening to Alex talk about tactics is a study in mastery.

He has worked more than three decades in policing, including 20 years at KSP, with an emphasis on training and operations. I won't recap his entire resume, but it's worth pointing out that he has provided training instruction for law enforcement agencies across the nation, including departments in New York City, Chicago and Washington, D.C.

We are fortunate to have him here. I hope you will join me in congratulating and supporting him in this new role.

Although we are changing leaders, we are not changing the values or mission at DOCJT. As I stated earlier, one of our primary goals with Payne's appointment is to continue the progress and momentum from the past two years.

Filburn made many sacrifices to leave a lasting impact on the department. From the start, he was tasked with implementing major administrative reforms and aligning the department with our new objectives. His leadership during that time was transformative.

In addition, he has been a dedicated advocate for officer training and safety. Under his leadership,



DOCJT launched the Kentucky Post-Critical Incident Seminar, which offers mental-health support and coping strategies for those struggling from the effects of critical incidents. This is a ground-breaking program that already has helped dozens of officers. He also spearheaded a regulatory overhaul that improved access to training in diminishable skills like driving and shooting.

We appreciate Filburn's work and commitment, and look forward to watching his work in the future.

We are also looking forward to another year of serving you. I want to reiterate to all law enforcement professionals across the commonwealth that we are committed to providing you with the best services possible at DOCJT. That was the driving force under Filburn's watch, and it remains so under Commissioner Payne. 🇺🇸



**BY JOHN C. TILLEY**  
SECRETARY, JUSTICE AND  
PUBLIC SAFETY CABINET

(RIGHT) DOCJT Commissioner **ALEX PAYNE** was appointed to his new post May 1, 2018. Payne has devoted a lengthy career to law enforcement, including 20 years with the Kentucky State Police.

## CHECK YOUR G

## SITUATIONAL AWARENESS

**Being aware of your surroundings – both on and off duty – is critical to officer survival. This means being deliberate and disciplined daily when observing the activity and people around you. Fight complacency and trust your gut. Monitor your fatigue and stress levels to ensure you are at the top of your game.**

JIM ROBERTSON / DOCJT



# 2018 KLEMF MEMORIAL CEREMONY



Written By  
**KELLY FOREMAN**

Photography By  
**ELIZABETH THOMAS**  
**MICHAEL A. MOORE**

“At 31 years old, my world was shattered,” said Amy Ellis, widow of Bardstown Police Officer Jason Ellis, who was killed in the line of duty five years ago. “We lost all our hopes and dreams. I was terrified and angry.”

Amy Ellis spoke during the Kentucky Law Enforcement Memorial ceremony, which honored the lives of five Kentucky officers who died in the line of duty. Ellis told the gathered crowd that she spoke to memorialize her husband – not just as an officer – but as the devoted, loving father and husband he was to her and their two sons.

“I have spent the past five years trying to crawl out of the fog and PTSD from my husband being murdered,” Ellis said. “These are the harsh realities of being a police officer widow. Our husbands swore an oath, but it was us who have made the sacrifices to make it possible.

“It’s important to all of us who loved him that he isn’t remembered just for being an officer killed in the line-of-duty,” Ellis continued. “We want to honor him for the life he lived, by not forgetting. We honor him by choosing to live a life that would make him proud. It is up to us to be sure the legacy of who they were and the way they served is not forgotten.”

The name of Louisville Metro Police Officer Nicholas Rodman, who died March 29, 2017, was added to the memorial. Additionally, Louisville Police Officer James Harrison, Clarkson Police Officer John Skaggs, Salyersville Police Officer Lewis Marshall and Kentucky State Police Trooper David Gibbs also were honored among their family, friends and comrades.

Justice and Public Safety Cabinet Secretary John Tilley served as the keynote speaker for the ceremony. He offered his gratitude to the officers who serve the commonwealth daily and his honor for those who have sacrificed their lives for others.

“We need you,” he said. “We’re safer because of you. Our families, our children are safer because of you. We are more secure because of you. That can never be understated. What you do is extraordinary.”

The ceremony was conducted at the Kentucky Law Enforcement Memorial, located at the Department of Criminal Justice Training on Eastern Kentucky University’s campus. The Kentucky State Police Honor Guard presented colors and the Louisville Metro Police Department conducted the 21-gun salute.

This year’s additions bring the total number of names on the monument to 541. 

**SEE ADDITIONAL PHOTOS AT [KLEMAGAZINE.COM](http://KLEMAGAZINE.COM)**





# A PAW TO LEAN ON



## UKPD'S THERAPY DOG PROVING SUCCESSFUL

Written By  
**MICHAEL A. MOORE**

Photography By  
**JIM ROBERTSON**

At first glance, Oliver looks to be the farthest thing from a typical police K-9. In fact, the University of Kentucky Police Department's newest K-9 is a 10-month-old, loveable, 60-pound – and growing – puppy that specializes in affection.

The Bouvier-Poodle mix joined UKPD in November 2017 and, unlike his K-9 counterparts, he isn't interested in locating drugs or finding explosives. Oliver is a certified therapy dog. That means his personality is less like Cujo and more like Lassie.

The idea of bringing a therapy dog to UKPD was pitched to UKPD Chief Joe Monroe in early fall 2017 by Community Affairs Officer Amy Boatman.

“(Community affairs) sent a proposal to me after doing some research,” Monroe said. “I felt like it was a good avenue to open because it's part of a whole concept

I'm trying to transform the perception of police and the interaction with the public.”

The research into therapy dogs was part of Boatman's master's program research paper. As she delved deeper into the subject, Boatman saw a need for a therapy dog at UK.

“I did a lot of research on what that looks like in the environment we work in,” Boatman said. “Policing on a university campus is a little more unique with the age of students and rotation of students every four years.

“I saw the potential of the program, and after I did the research, I got the information to the chief, and told

(ABOVE) University of Kentucky Police Officer **AMY BOATMAN** poses with **OLIVER**, the department's therapy dog, inside Bowman's Den on campus. The addition of a therapy dog played into the vision UK Police Chief Joe Monroe has for his department, who said Oliver will help bridge the gap between residents and police.

him this would be something that would benefit our department,” she added.

### PARTNERSHIP

Once the police chief signed off on the idea, Boatman and Oliver formed a partnership, which included extensive training.

“We're certified as a team,” Boatman said. “We did a lot of obedience training to get used to each other and see if we were going to be compatible.”

In order to be certified, Oliver had to pass the Canine Good Citizens Test.

“We were certified with Pawsibilities Unleashed, and I had to turn in a list of the places I took Oliver that added up to 10 hours of observable work signed off by a supervisor,” Boatman said.

The training lasted 14 weeks through the Frankfort-based Pawsibilities Unleashed.

“It's a non-profit group, and they train service and therapy dogs,” Boatman said. “In order to get certified, we trained for seven weeks – one night a week. Then we went ahead and completed another seven week training course because they specifically do therapy and service dogs. He's getting a higher level of training, not just therapy training, but service dog training as well.”

Just about any breed can act as a therapy dog, Boatman said.

“It just depends on the temperament of the dog,” she said. “We specifically chose him because he is hypoallergenic, so when I visit the hospital, I'm not going to leave a trail of fur behind when I leave.”

### RELATIONSHIP BUILDING

The addition of a therapy dog played into the vision Monroe has for his department, adding Oliver will help calm victims of crime or other stressful events where police are called in.



University of Kentucky Police Chief **JOE MONROE** said therapy dogs help calm the nerves of those who have experienced a crime or other stressful event.

“It gives (victims) a chance to interact with the dog, pet the dog, and it calms their nerves and makes them feel a little bit more comfortable,” Monroe said.

Perhaps most importantly, Oliver has acted as a bridge that brings the community and the police department closer together, the chief said.

“One of the issues with policing nowadays is, many times, people don't feel comfortable coming to the police and reporting things,” Monroe said. “What we're really trying to do here at the University of Kentucky Police Department is transform that perception and break down those barriers and really find ways to communicate with the public. One of the ways we're doing it is through the therapy dog program.”

The evidence has been tangible, Boatman said.

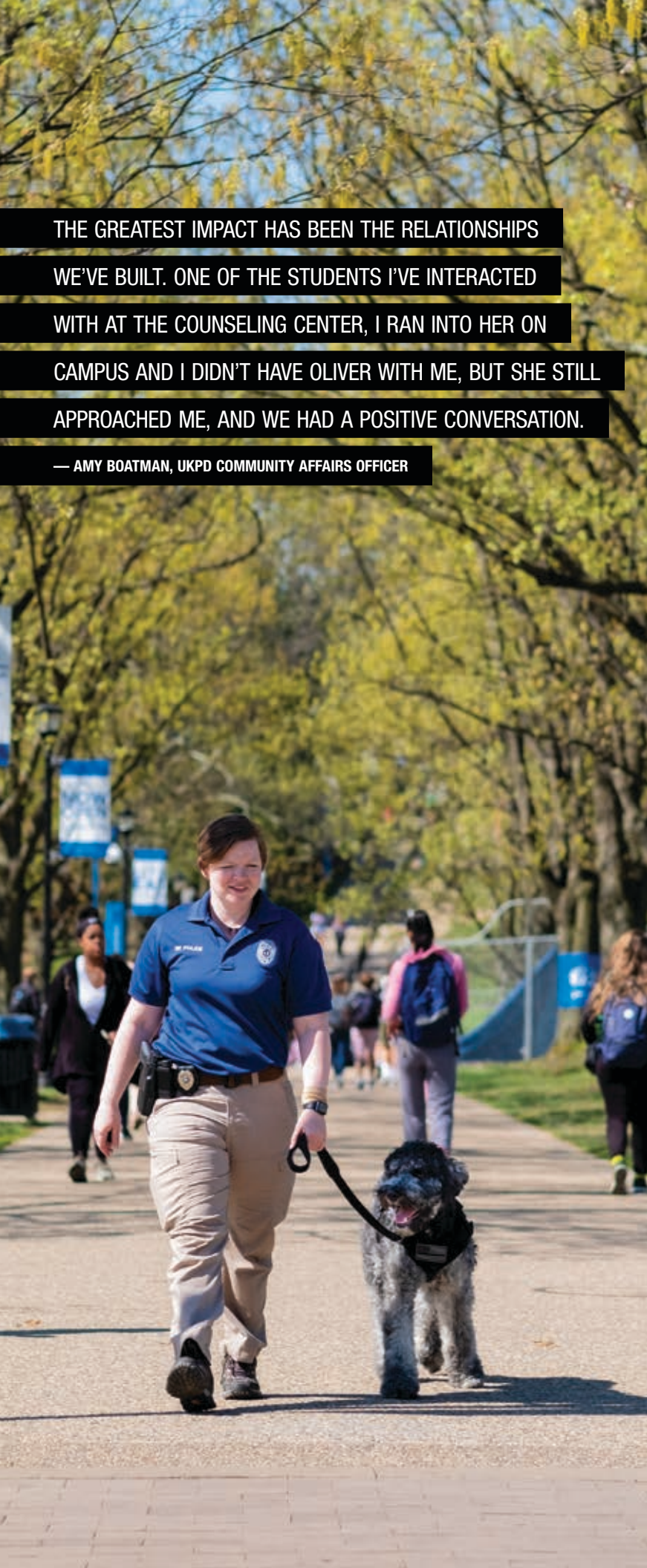
“The greatest impact has been the relationships we've built,” she said. “One of the students I've interacted with at the counseling center, I ran into her on campus and I didn't have Oliver with me, but she still approached me and we had a positive conversation.

“She asked, ‘Where is policing right now? This is



University of Kentucky Police Officer **AMY BOATMAN** and UKPD therapy dog **OLIVER** interact with students inside Bowman's Den on the campus. Since Oliver came to the UKPD, he has helped build solid relationships between the police department and the university community.





THE GREATEST IMPACT HAS BEEN THE RELATIONSHIPS WE'VE BUILT. ONE OF THE STUDENTS I'VE INTERACTED WITH AT THE COUNSELING CENTER, I RAN INTO HER ON CAMPUS AND I DIDN'T HAVE OLIVER WITH ME, BUT SHE STILL APPROACHED ME, AND WE HAD A POSITIVE CONVERSATION.

— AMY BOATMAN, UKPD COMMUNITY AFFAIRS OFFICER

some stuff I've been hearing. What are you guys doing?" Boatman said. "That's what I really love to hear. So, beyond the emotional support and things that (Oliver) gives, it helps us build those relationships where we can positively talk about where policing is going and what we are doing with policing right now."

Oliver is a regular at the counseling center, as he serves the student population by simply being there and being affectionate.

"I visit the center once a week, and let the students de-stress by getting a chance to pet the dog for an hour," she said.

Another element that makes the program successful, Boatman said, is a large number of students who come to college often leave their pets back home. Oliver acts as a surrogate of sorts.

"They have pets back home that they miss," she said. "Oliver serves as a little light, and they can pet a puppy. A lot of working dogs on campus you can't pet because they are working, so he's the one that they come up to pet."

And pet, they do. During a morning stroll across campus, several pedestrians stopped to visit a few minutes with Oliver, who was decked out in his custom UKPD K-9 vest draped over his curly salt-and-pepper fur.

"Since I work in community affairs, he goes with me wherever I go," Boatman said. "If I make a presentation or an event, he is an addition to those events. And we have events focused on him."

BEYOND CAMPUS

Oliver's services are not limited to campus, Monroe said.

"We go and read to the kids at schools or daycares, and Oliver goes to those schools and daycares and hospitals to visit them," the chief said. "We don't limit our community outreach to campus only because it is helping change the perception of police everywhere by us doing that."

And the interaction with the children are especially "sweet," Boatman said.

"We were at a childcare center the other day, and Oliver was interacting with a 4-year-old," she said. "Well, Oliver really likes to give kisses and the kids really like that. This little kid wanted to give kisses back, so he started licking Oliver."

"It was a sweet moment with this kid, who is a special-needs child, because he was able to interact with the puppy and have a positive experience," Boatman continued.

Taking Oliver into the University of Kentucky Chandler Medical Center helps brighten the day of patients and staff, Boatman said.

"Some of our biggest impact is at the hospital," she said. "One in particular, you could tell when Oliver came into the room, it just changed everything that

she was dealing with at that moment. Also interacting with the staff, that's been great, too. They have stressful jobs just like we do, and coming in for 10 minutes and petting the puppy, that's made a huge difference."

The positive comments on Oliver are music to Monroe's ears as he sees his vision catching on throughout the University of Kentucky community and beyond.

"That's the whole principle – we're trying to break down barriers of communication," he said. "Not only with the university community but also with the broader community."

CUTTING-EDGE SERVICE

It is believed that Oliver is the first therapy dog used by a police department in Kentucky. A question posted on the Department of Criminal Justice Training's Facebook page on the subject in early spring netted zero responses about the use of therapy dogs.

In fact, during Boatman's research for her master's research paper, the only agencies she found were out-of-state.

"One was in California and the other was in Illinois," she said. "I contacted both agencies and asked how their programs were going and the one out of California was getting ready to add a second therapy dog. It has been a great impact for them. The one in Illinois had a puppy, so they're working out the training on him."

Bringing the dog on board is an example of UKPD's commitment to the community, Monroe said.

"This is really on the cutting-edge of law enforcement," he said. "This is one of several innovative programs we've initiated. We're the first in the state, along with our LGBTQ liaison position we started last fall. Those are all innovative things we took steps



in doing to open that line of communication, which is important in today's policing."

One of the great things about the therapy dog program is the bang for very little buck, Monroe said.

"As far as a return on an investment, hands down, it's a great investment," he said. "It's not the typical high cost that you have in acquiring a working dog for a police department."

The chief said departments can spend several thousands of dollars acquiring and training dogs for narcotics and explosives, but it's not the case with dogs like Oliver.

"With a therapy dog, there is no ongoing high cost in training that you see with working dogs," he said. "The return on investment that you put into and what you get back from breaking down those barriers of communication ... it's worth it. Everyone wants to pet Oliver." 🐾

(ABOVE) **OLIVER**, the University of Kentucky Police Department's therapy dog, wears a custom UKPD vest over his salt-and-pepper fur. The dog is used at many events on and off campus.

(OPPOSITE) University of Kentucky Police Officer **AMY BOATMAN** and UKPD therapy dog **OLIVER** are often seen in and around campus. In early May, Boatman and Oliver walked down a sidewalk near Wildcat Alumni Plaza.

Five Health Benefits of Therapy Dogs

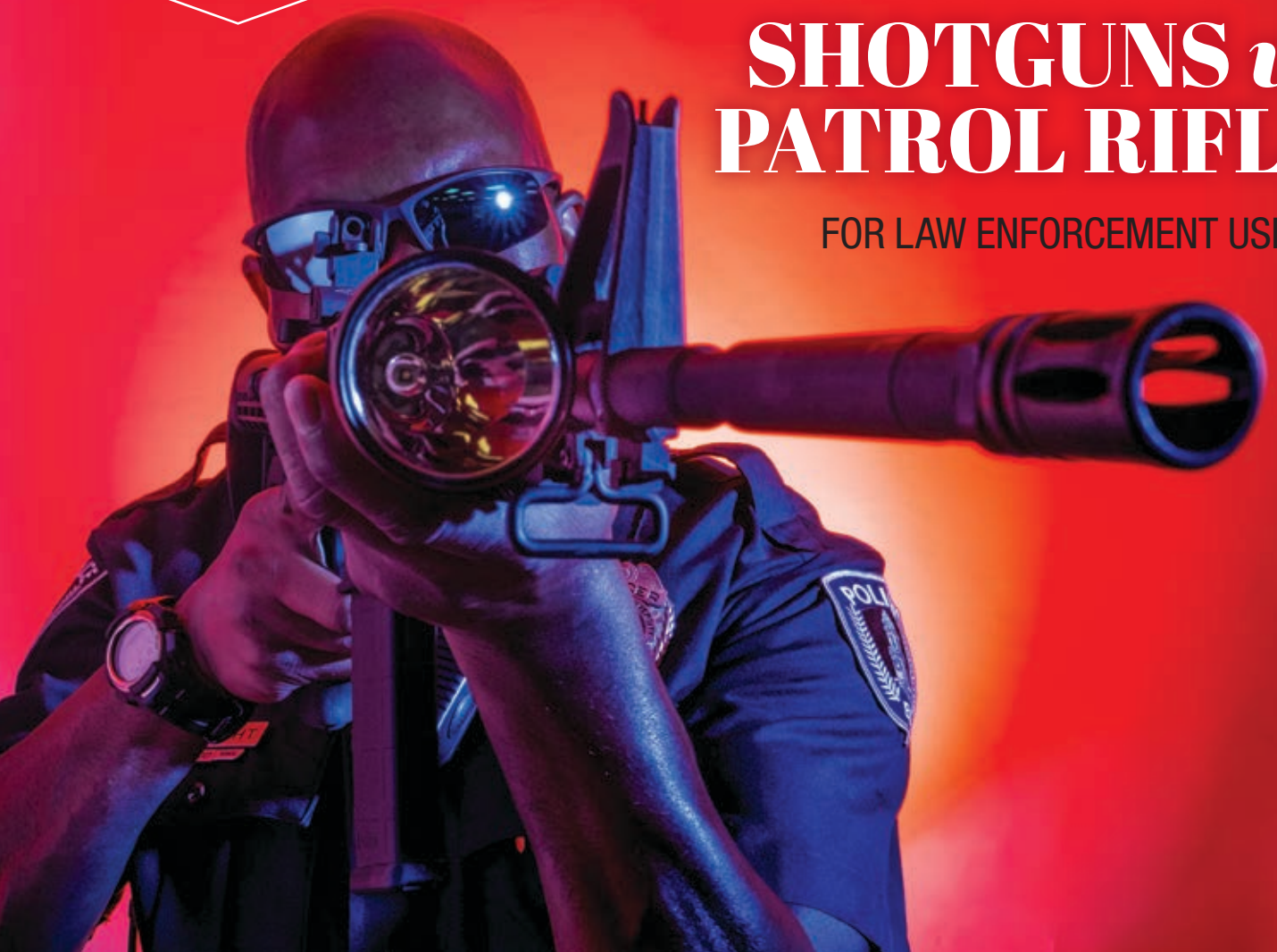
- **LOWERING BLOOD PRESSURE** - High blood pressure is often associated with rapid heart rate, anxiety, or stressful life. In many cases, such conditions are mainly psychological problems which can be cured by certain therapy methods. It is a fact that petting a dog can create positive emotional connections such as friendship and affection.
- **LOWERING LEVELS OF EPINEPHRINE AND NOREPINEPHRINE** - Epinephrine and Norepinephrine are both important neurotransmitters which are highly essential hormones in the brain. They are nervous-system stimulants; the human body needs the proper level of these substances to reduce depression and/or anxiety.
- **REDUCING PATIENT ANXIETY** - Therapy dogs often visit hospitals and other health institutions. Many hospitals are greatly helped by the animals in reducing patients' anxieties before certain health examinations, for example MRI scanning.
- **INCREASING THE LEVEL OF ENDORPHINS** - One of the greatest benefits of therapy dogs is increasing the level of endorphin. It is a natural substance produced by the body, which works by manipulating the perceptions of pain or stress.
- **INCREASING THE LEVEL OF OXYTOCIN** - Other benefits of therapy dogs are that the animals can boost happiness, improve empathy, stimulate better bonding, and promote a happier life through simply increasing levels of oxytocin.

Source: <http://www.therapydogcertification.com/5-health-benefits-of-therapy-dogs/>



# SHOTGUNS *vs.* PATROL RIFLES

## FOR LAW ENFORCEMENT USE



*Written By*  
**JOE WALLACE**  
DOJ FIREARMS  
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*Photography By*  
**JIM ROBERTSON**

In general, law enforcement agencies tend to be reactive as opposed to proactive, and often it takes tragic incidents to produce change. A North Hollywood shootout in 1997 brought attention to the fact that law enforcement agencies needed to be equipped with patrol rifles, but 21 years later, not all officers are issued one.

The reasons, including higher costs and loyalty to the traditional shotgun, are many, but some law enforcement administrators are influenced by the AR-15 being seen as more militaristic by critics.

Law enforcement patrol rifles are not military assault rifles, but similar to the 8 to 10 million civilian AR-15's that are in the hands of private citizens. This is yet another reason officers should be issued a patrol rifle.

The debate between law enforcement long guns starts with shotgun advocates. They point to shotguns having the knock-down power to stop the fight with one round. On the other hand, AR-15 supporters tout its greater range and ammo capacity. The goal of this article is to realistically address these and other issues and how they directly apply to law enforcement.

### ACCURACY, ENERGY AND RANGE

Shotguns simply do not have the accuracy and range of a patrol rifle.

Most law enforcement shotguns are equipped with cylinder bore or improved cylinder-short barrels and poor sights. The pattern of the nine .33 caliber projectiles spreads as the distance to the target increases. This limits the effective range to 15 to 20 yards. Even with extensive training and proper ammunition selection, there is still the possibility of a pellet missing the target. This is unacceptable in law enforcement because officers are accountable for each round fired.

When loaded with slugs, the shotgun's range can be extended up to 35 to 50 yards depending on the style of sights installed. There is no denying that within 50 yards the shotgun delivers more energy than the patrol rifle, but there is a dangerous byproduct, over penetration.

The law enforcement community cannot afford a round passing through a suspect and striking someone else.

A patrol rifle, with a spin-stabilized projectile is much more likely to impact where it is aimed and not

over penetrate, even at greater distances. An officer can effectively engage targets at 200-plus yards. Some may question the need to engage targets that far, but it is not unusual to find distances up to and more than 100 yards indoors. Office buildings, factories, shopping centers and schools all fit within this category and are filled with people.

Which weapon system would you want to deploy in these conditions?

### AMMUNITION CAPACITY

The patrol rifle gives officers an increased ammunition capacity when compared to a shotgun. The shotgun has a limited magazine capacity of four to seven rounds and is more difficult to reload. When all the rounds are expended, most officers will be limited to what is physically attached to the shotgun; four to six rounds stored in a side saddle or in the buttstock. This provides the officer with a maximum of eight to 13 rounds of ammunition. If a magazine extension or ammunition storage is utilized, it produces a very heavy weapon system.

With the rifle, you can use a 20-30 round magazine, which is easily reloaded with additional magazines that can be stored on the rifle or duty belt. This provides the ammunition capacity to deal with even the worst case scenarios.

### BODY ARMOR PENETRATION

As witnessed in most mass shootings since a bank robbery in 1997, criminals are wearing body armor. Most shotgun ammunition cannot penetrate soft body armor, but a rifle round can. Even if the suspect is wearing rifle-rated plate armor, deploying a rifle is going to make it easier for the officer to engage the suspect in the head or pelvic girdle. The patrol rifle is providing the responding officer a better tool to end an incident quicker and safer when body armor is worn by the assailant.

### RECOIL AND RATE OF FIRE

The patrol rifle's recoil is much less than that of a shotgun, which makes it more attractive to officers and they tend to train more with it. The patrol rifle has 3.2 pounds of recoil energy compared to the shotgun's 32 pounds. A negative result is poor marksmanship due to the anticipation of the increased recoil. Officers often will not train enough with a shotgun because of the discomfort associated with shooting it on a regular basis.

A positive result of the rifle's light recoil is faster follow-up shots. Targets can be engaged at a much faster pace and more accurately. The shotgun, being a manually operated weapon system coupled with its high recoil, slows its rate of fire down significantly.

### WEIGHT, ADJUSTABILITY AND OPERATION

As compared to a shotgun, a patrol rifle is lighter and more ergonomic. In addition, a rifle can be fitted to a person's stature with an adjustable stock.

The shotgun is a manually-operated weapon system. This can cause malfunctions such as short stroking the action and double feeds due to not operating it effectively. Either one can be bad news in the middle of a gun fight.

The rifle is an easier weapon system to operate due to it being a semi-automatic firearm, similar to the handgun officers are issued. The loading, unloading, reloading and malfunction processes are all very similar between the handgun and patrol rifle. This commonality between the weapon systems makes training and transitions from one to the other easier.

Hopefully this article has helped shed some light on why the law enforcement community has seen a shift away from the shotgun and toward the patrol rifle. There is no singularly-perfect weapon system or bullet, but law enforcement officers have to make smart, informed decisions on which to deploy.

For more information regarding this topic, email [joseph.wallace@ky.gov](mailto:joseph.wallace@ky.gov). 📧



One key advantage patrol rifles have over shotguns is the magazine capacity. Shotguns typically have a magazine capacity of 4 to 7 rounds. Patrol rifles, on the other hand, typically use a 20-30 round magazine.



# HIDDEN GEM

## PARK RANGERS ENJOY WIDE SCOPE OF DUTIES



TO THE AVERAGE KENTUCKY CITIZEN, THE TERM LAW ENFORCEMENT OFFICER EVOKES VISIONS OF POLICE IN PATROL CARS MAKING TRAFFIC STOPS OR ARRESTING THE BAD GUYS. SOME MAY THINK OF A DETECTIVE DIGGING TO FIND FACTS. FOR A LARGE PORTION OF RESIDENTS, THEY GIVE LITTLE THOUGHT TO THOSE POCKETS OF SPECIALIZED AGENCIES — SMALL IN NATURE — WHOSE CERTIFIED OFFICERS FOCUS ON SMALL NICHE AREAS THAT MANY LARGER AGENCIES DO NOT DEAL WITH ON A REGULAR BASIS.

Written By  
**MICHAEL A. MOORE**

Photography By  
**JIM ROBERTSON**

Sitting at a conference table looking out of the window at Kentucky Lake at Kentucky Dam Village (KDV) State Resort Park, Kentucky Park Ranger Sgt. Randy Moore leaned back in his chair and grinned.

“This is the best kept secret in law enforcement,” Moore said. “From the bottom of my heart, this is the best gig on the planet.”

His reasons are many. A park ranger for more than 11 years, Moore, who has 21 years in law enforcement, said being a park ranger presents many unique challenges as well as rewards.

“It’s a different animal,” Moore said. “Everything you get out there (sheriff’s offices and municipal police agencies), you get here ... just not as much of it.”

### CHALLENGES

Kentucky Dam Village is one of 49 state parks of varying sizes. According to Park Rangers Col. Dallas Luttrell, not every state park has a ranger assigned, “However, every resort park has at least one ranger and most have two,” he said.

In all, the park rangers are made up of 52 sworn law enforcement officers who provide coverage for the different state parks throughout the state. These parks stretch from Columbus-Belmont State Park in Hickman County to Breaks Interstate Park in Pike County that borders Dickenson County, Va.

At any given day, Kentucky State Parks can have tens of thousands of people visiting them, many of whom are out-of-state tourists.

Some parks, like KDV, features lakes for fishing, boating and other water activities. Other parks like Natural Bridge State Resort Park, located in Powell, Lee and Wolfe counties, offers top-notch trail activities, which present its own unique challenges, according to Park Ranger Tim Marshall.

“You’re dealing with the different crowd of people,” Marshall said. “You’re not always dealing with domestic calls or traffic stops. You also have the vacation crowd to contend with.”

The population changes from day-to-day, Moore said, and the perception is crimes spike when the people flock to the parks. But at KDV, it simply isn’t the case.

“What I have observed, the most bizarre stuff happens when nobody is here,” Moore said. “Again, that’s what I have observed. This is my own hillbilly, scientific conclusions, but when there is a bunch of people here, the bad guys know that there are people watching them.”

The resort parks being a hodgepodge of patrons, and, of course, oftentimes, the spirits are flowing, Marshall said, which can create alcohol-related issues.

“We have a lot of alcohol-related calls with the camp grounds,” Marshall said. “We also get a lot of people on spring break from colleges all over the United States and tourists from all over the world.”

Most of the patrons are simply people wanting to enjoy themselves, and park rangers must know when to be heavy- and light-handed, Moore added.

“You need to know when to be the ‘police’, and when to be friendly,” he said. “You need to know how to balance the two, and it’s hard for some people to pull off because 99.9 percent of the people are just families trying to have a good time.”

Like other law enforcement agencies, park rangers also wrestle with the drug scourge. But for the most part, it isn’t a pressing matter, but it does come up from time-to-time, Moore said.

“I have found that if you stay visible, pay attention and deal with the first sign of that type of activity, those folks move on to other places,” he said, adding most of the

activity is on the two major roadways (U.S. 641 and U.S. 62) which run through the park.

In heavily wooded areas such as Natural Bridge, park rangers are always on the lookout for marijuana growing in the woods, Marshall said.

“Given the 2,600 acres nature preserve we cover, we could definitely have marijuana issue,” he said. “I have had complaints and performed investigations. (Marijuana) hasn’t been a huge issue. In the event we run into this, we work with other agencies such as the Kentucky State Police or the U.S. Forest Service in order to investigate and prosecute.”

### PHYSICALLY DEMANDING

It’s no secret that in order to perform at a high level, law enforcement officers must be in great physical shape. This is especially true for park rangers, Marshall said.

“Any given shift, you’re subject to walk 22 miles or more if (people who are lost) venture into U.S. Forest Service trails,” he said. “It’s a physical job having to hike the trails. We cannot get to the point that if somebody needs a trail rescue that we’re not physically able to get to them.”

Another reason to be in good physical condition is a ranger never knows what awaits them, Moore said.

“You just need to be able to conduct yourself autonomously because some of these places we go to, there is no back up,” he said. “It’s not happening. When you go looking for a tree stand or investigate a report of a poacher, you have to be able to fend for yourself.”

### EDUCATING THE PUBLIC

Being a park ranger requires two particular skill sets, Moore said.

The first, of course, is law enforcement. Rangers enforce all of Kentucky’s laws.

“HOW YOU REPRESENT THE COMMONWEALTH OF KENTUCKY IS IMPORTANT TO ME. HOW YOU CONDUCT YOURSELF AND HOW YOU DEAL WITH PEOPLE CAN MAKE ALL THE DIFFERENCE IN THE WORLD.”

— SGT. RANDY MOORE,  
KENTUCKY PARK RANGERS

(OPPOSITE) Kentucky Park Ranger **TIM MARSHALL** poses on top of Natural Bridge at the state park resort located in Powell, Lee and Wolfe counties. Natural Bridge State Resort Park is a 2,600-acre nature preserve known for its outstanding hiking trails.

(LEFT) Kentucky Park Ranger Sgt. **RANDY MOORE** stands on a dock on Kentucky Lake at Kentucky Dam Village State Report Park in Marshall County. A solid knowledge of game laws and the outdoors is beneficial to park rangers, Moore said.





Kentucky Park Ranger Sgt. **RANDY MOORE** handles a rat snake at Kentucky Dam Village State Report Park. Snakes are common throughout the state-park system, and they include venomous and non-venomous snakes, which can present its own challenges to park rangers.



“How you represent the Commonwealth of Kentucky is important to me,” Moore said. “How you conduct yourself and how you deal with people can make all the difference in the world.”

The second is a knowledge of the great outdoors.

“What I like is for (rangers) to have a basic knowledge of wildlife and a basic knowledge of what is poisonous and what is not,” Moore said.

That’s because a high percentage of the job is fielding questions from people visiting the state park system.

“Every day, I have somebody come up and ask me a wildlife question,” Moore said. “They ask me what’s in season and they ask me what (fish) is biting. You have to have a basic knowledge of nature.”

## CRITTERS

A unique aspect of being a park ranger is dealing with wildlife, especially snakes.

“We have a lot of venomous snakes in the (Natural Bridge) area,” Marshall said. “We have a large population of copperheads. We were lucky last year in that we didn’t work a documented copperhead bite, but I know in years past, we have.”

While park rangers are not certified in venomous-snake handling, it is often a necessary part of the job.

“It’s something that has fallen to us,” Marshall said. “We have two full-time state naturalists, and they do a lot of the work, but we have helped. We have the proper snake-handling tools – a snake-handling bucket, snake tongs, and we are very careful.”

Natural Bridge is also home to more than 22 miles of trails, Marshall said. That means during the course of a park rangers day, at some point, he will be on a trail, and his motto is be prepared.

“We have snake chaps,” he said. “So, if we are on a rescue in mid-July at 10 p.m. when (snakes) are active, it’s an ease of mind knowing while you’re walking those trails that you have some protection. (Snake chaps) are like a ballistics vest for your legs.”

Other wildlife also abound throughout the state park system, Moore said, and poaching can be a problem. Kentucky Dam Village has a little of everything.

“Deer, turkey, peregrine falcons, eagles, osprey and

pelicans, of all things,” he joked. “Who would have thought pelicans?”

## NETWORKING

Part of the job is handling wildlife issues, and one of the keys is developing relationships with the Kentucky Department of Fish and Wildlife Resources conservation officers.

“I have an excellent relationship with them, and you have to have that,” he added. “But we also enforce game laws just like they do.”

Given the nature of the job, both park rangers say developing solid relationships with surrounding agencies is a must.

“I encourage all of my guys to get to know the local law enforcement,” Moore said. “The local law enforcement agencies are tremendous to us. I firmly believe if you listen to someone on the radio every day, you will know when he or she needs your help.”

In Marshall’s case, trail rescues are inevitable, and when that time comes, the relationships he has developed with nearby public safety agencies is invaluable.

“We’re fortunate here because we have Powell County Search and Rescue, and we also have Wolfe County Rescue and they are rope-rescue certified,” Marshall said. “In our position (where they perform upwards of 60 trail rescues a year), those guys are absolutely beneficial.”

Whether it’s dealing with rowdy visitors who have a bit too much to drink, handling other law enforcement-related issues such as thefts and vehicle crashes, or removing snakes and other wildlife from public areas, Moore said at the end of the day one look at a family having a good time is reward enough.

“I know this is going to sound hokie, but when I see a lot of single parents and single momma’s who bring their kids to these parks because it’s free and they’re safe, I am proud to be a part of that experience,” he said. “It makes it the best job in law enforcement.”



Kentucky Park Ranger **TIM MARSHALL** visits with tourists at Natural Bridge State Resort Park in early May. State parks are busy year-round, but tend to have spikes in visitors as the weather warms up and Natural Bridge is no different.

## FEATURE

# UNBRIDLED ENFORCEMENT



## HORSES ARE A POSITIVE MEANS FOR POLICING

Lexington is home to a nine-person law enforcement unit that can pull over a traffic violator on horseback just as easily as pulling the person over in a cruiser.

Known as troopers, the Kentucky Horse Park Police Department (KHPPD) staff takes great pride in securing the 1,200-acre park on a 24/7 basis, Capt. Lisa Rakes said.

According to the KHPPD, the department has 10 main functions:

- Provide uniform patrol service 24 hours a day, 365 days a year
- Provide traffic control and related duties for large events
- Monitor and respond to the fire and security alarm system
- First responders in emergency and/or crisis situations
- Investigate criminal and non-criminal complaints to include personal injury and accident reports
- Enforce Kentucky Administrative Regulations

- Coordinate with Tourism, Arts and Heritage Cabinet and other law enforcement agencies on special events
- Promote and maintain positive public relations
- Maintain safe and suitable horses capable of performing police related patrols and details
- Perform ceremonial duties by participating in honor guard and escort details

After retiring from the Lexington Police Department’s mounted unit in 2013, Rakes kept her police career going by joining KHPPD.

The thing that sets KHPPD apart from other law enforcement agencies is simple, Rakes said.

“Horses, of course,” she said with a grin. “We are a small agency, but I believe the horses bring such an ambassadorship. They bring a way to communicate with people in a positive light.”

Based on her experience, Rakes said officers on horseback are better received than those working out of a cruiser, and it’s all because of the horse.

“During events, we will direct traffic on foot, and people will look at us with a scowl on their faces and

(ABOVE) Kentucky Horse Park Police Capt. **LISA RAKES** and Sgt. **DAVID JOHNSON** pose with officers **OLIVER**, a Paint/Shire/Thoroughbred cross, and **SUNNY**, a Belgian/Thoroughbred cross outside the police department’s stable at KHP.

Written By  
**MICHAEL A. MOORE**

Photography By  
**JIM ROBERTSON**





(TOP) Kentucky Horse Park Troopers **JULIE SCHMIDT** and **JUSTIN DECECCA** conduct a demonstration of a prisoner escort during the 2018 Land Rover event held in April at the park. The event is the largest annual equine competition held at the Kentucky Horse Park.

(ABOVE) Kentucky Horse Park Capt. **LISA RAKES**, riding **OLIVER**, demonstrates how mounted police handle a fleeing suspect during the Land Rover event. During the demonstration, Rakes chased down Sgt. **DAVID JOHNSON**.

they're in a hurry," Rakes said. "But if we get out there on a horse and put the horse in the middle of the intersection and start directing traffic, it's a completely different reception because people are smiling, waving at us and they're taking our picture. The horse brings such a positive feel to everything."

## PR AND MORE

Horse park troopers handle a variety of calls, and Rakes said many of the calls are non-traditional.

"A lot of them are more about public relations," she said. "At the same time, we have our hands full being our own little traffic unit directing traffic, setting out cones and barrels."

The horse park is home to more than 260 equine and non-equine events every year, according to the 2016-2017 Kentucky Horse Park Annual

Report. In all, some 800,000 people visit the horse park from across the United States every year.

That equates to a busy police force, Rakes said. In 2017, horse park troopers received 4,389 calls for service; issued 412 citations; performed 349.5 hours of traffic control and had 1,300 hours of horse patrol, according to Rakes.

There is very little down time, Rakes said, as weekend events can bring upwards of 5,000 to 6,000 visitors.

"They all want to come in at the same time and leave at the same time," she said. "We have to figure out how to make that happen."

It's just as busy during the weekdays with a variety of horse shows taking place at the park.

"The weekends is when we have three to five things going on at the same time," Rakes said.

With the busy year-round schedule, it can get hectic for such a small agency, but Rakes said one of the keys for troopers to get through the craziness is simply the horse itself.

"It's true, there's really not time to think about (the hectic schedule)," Lakes said. "But it all goes back to the horses. That's the draw for working at the horse park. I will say you could probably go to a different agency and get paid more, and do a lot less than what you'd do out here."

## CRIMINAL ACTIVITY

Some shows bring in 1,000 or more horses, Rakes said.

"With each horse that comes to the park, that horse will bring up to seven people – owner, family, groomer, trainer, stall cleaner, braider and truck driver," Rakes added. "That's a lot of people coming out to the park that we have to manage."

With the large number of people, it makes a nice target for would-be thieves, and the troopers have to be on their collective toes.

A lot of what they see is the smash and grab thefts.

"A lot of the public knows when these horse riders come out here, they can't ride a horse and carry a purse around," Rakes said. "A lot of people leave their valuables in plain view on a vehicle seat, so we have to watch for that."

Horse park troopers are no strangers to dealing with domestic disputes, especially when camping season hits.

"We have campgrounds and more than 200 sites," Rakes said. "On a busy weekend, it will be packed with folks. Anytime you have something like that, you have families coming out and people connected to the horse shows coming out, and you're going to have people drinking, which could lead to domestic violence."

## WELL-SEASONED OFFICERS

Because of the nature of what horse park troopers deal with, Rakes said the department typically seeks law enforcement professionals with experience.

"We have found that works well for us," she said. "If someone retires from another agency, they already have the knowledge they need for police work."

The horse park isn't a place where officer will field the same types of calls as their city or county counterparts, Rakes added.

"You need to have (policing experience) in your tool-belt," she said. "You need to know how to respond to domestic violence calls, and how to take an accident report. (Veteran) officers already have that knowledge and they can hit the ground running."

## GIDDY-UP

A fundamental knowledge of horses is nice, but Sgt. David Johnson said officers who might not be equine experts can also do the job.

"Anyone can ride a horse, but to do it effectively, it takes some athleticism," Johnson said. "I had a captain when I first started thinking about going to the (Lexington Police Department) mounted unit and he gave me this advice: I don't want someone sitting on the horse walking around and looking pretty and waving to everyone. I want someone up there who can do police work with their horse."

If an officer doesn't know a single thing about horses, Rakes said after four months of training, he

or she will be able to perform their job well from the animal.

Aside from learning to ride, picking a horse to do police work is equally important.

"Not every horse out there will be a good police horse," Rakes said. "We want a breed that has a little athleticism to it. We also want a breed that has some bulk for the 200-pound rider, and we want the height advantage that a big horse would give us."

Typically, a draft cross horse is the best bet, Rakes added.

Draft crosses tend to be more docile, which is a wonderful trait to have in a police horse.

These types of horses are effective for crowd control, partly because of the sheer size of the animal. When a trooper is mounted on the horse, he or she has an overall height of roughly 9 feet, giving them the ability to see over crowds and spot potential problems.

The highly-visible officer presence can make unruly elements in a crowd think twice before creating a problem. If a disturbance does occur, mounted officers can quickly disperse an unruly crowd, most of the time without ever having to make contact with the persons being moved.

The animal's burley size tends to disarm situations without putting the trooper in harm's way, Johnson said.

"I want to take my horse and do whatever I need to do in order to promote good police work," he said. "I've gone into situations on foot where people were fighting and ended up in a scuffle myself trying to break it up. I go in with a horse and it basically places a wall between the two people and it stops it. The first time I ever did it, I was like, 'Wow. This is powerful.'"

“

I WANT TO TAKE MY HORSE AND DO WHATEVER I NEED TO DO IN ORDER TO PROMOTE GOOD POLICE WORK. I'VE GONE INTO SITUATIONS ON FOOT WHERE PEOPLE WERE FIGHTING AND ENDED UP IN A SCUFFLE MYSELF TRYING TO BREAK IT UP. I GO IN WITH A HORSE, I BASICALLY PUT A WALL BETWEEN THE TWO PEOPLE AND IT STOPS IT. THE FIRST TIME I EVER DID THAT I WAS LIKE, 'WOW. THIS IS POWERFUL.'

— SGT. DAVID JOHNSON, KENTUCKY HORSE PARK POLICE DEPARTMENT

## ENFORCEMENT

When it is all said and done, law enforcement is a major function of the Kentucky Horse Park Police Department and horses are a key element.

If tickets are issued, more often than not, the person receiving the ticket has a great story to tell, Johnson said.

"It's amazing when you're writing a ticket on a horse," he said. "You write the ticket, you're nice and everything, and (the person receiving the ticket) are laughing, saying, 'I can't believe I'm getting a ticket from an officer on a horse.' I always tell them, 'Of all the tickets issued in the United States, this is such a small fraction. You're really special. I guarantee none of your friends ever got a ticket from someone riding a horse.'"

It makes for a great story, Johnson added. That is one of the benefits of being on a horse. It tends to defuse the situation. Had the officer been in a regular patrol car, the exchange wouldn't have been as pleasant. 🐾

Capt. **LISA RAKES**, Sgt. **DAVID JOHNSON** and troopers **JULIE SCHMIDT** and **JUSTIN DECECCA** presented the colors during the April event. In 2017, horse park troopers received 4,389 calls for service and performed 1,300 hours of horse patrols.



PHOTOS: JIM SHAMBHU / KENTUCKY HORSE PARK





# FROM HORSES TO ANGELS, GPD HAS IT ALL

## GEORGETOWN POLICE DEPARTMENT

Written By  
**KELLY FOREMAN**

Photography By  
**JIM ROBERTSON**

In Kentucky, Georgetown is likely known best as home of the world's largest Toyota manufacturing center in the country, employing nearly 10,000 people and constructing more than 550,000 Camry, Avalon and Lexus vehicles annually.

But the community's lush horse farms and historic downtown offer a charm and culture that make the community of more than 33,000 residents much more than an industrial town. The seventh-largest city in the commonwealth, Georgetown also is home to Georgetown College, a private liberal arts college that previously hosted the Cincinnati Bengals football training camp for more than 15 years.



Georgetown Police Chief Mike Bosse was drawn to Georgetown by the challenge of growing and improving a department close to his hometown, he said. After retiring as assistant chief of the Lexington Police Department, Bosse wasn't ready to hang up his gun belt just yet. Georgetown was his perfect fit.

"I wasn't done with my police career, although I felt those young, hungry guys creeping up on me in Lexington," Bosse said with a laugh. "I have always loved the challenge of taking something and making it better. I don't think I would have been comfortable coming into an agency that was all squared away and there was nothing for me to do, change or look into. Even in Lexington, I would often get the positions where a change was needed, and I like that challenge of making it work. It's kept me interested in the job."

Since he was sworn in as chief in April 2012, Bosse said GPD's staff have worked tirelessly to strengthen the department and what it offers the community.

"This is a success story," Bosse said. "It went from something they were not proud of to something they are very proud of today. They have seen the benefits of their hard work, too. Not just in pay, but they have seen it in this building, in the fleet they drive and in the respect they get from the public."

Bosse beamed with pride as he walked through the agency's \$5 million facility designed with the needs of law enforcement and the community in mind. Completed in 2015, Bosse credited the building construction – like most of the department's successes – to the commitment and diligence of his ranks.

"It has been key to that final piece of pride," Bosse said of the building. "Before, [the officers] would say, 'I never even brought my family to those buildings we worked out of because I didn't want my family to know this was where I worked.' It has been that final piece where they can say, 'This is something I can be

proud of.' And I always remind them there is no way (the community) would have invested this much in them if they didn't believe in what they were doing. They stepped up to make the investment worth it. They earned it."

One space Bosse is particularly proud of is the fitness facility housed within the department. Nearly all the equipment in the gym was acquired through military surplus – some of which was still in the original boxes when it arrived in Georgetown. One large piece of equipment was donated to the agency by their Citizens' Police Academy graduates.

"We pride ourselves on being fiscally responsible and trying to save as much as we can," the chief said. "We also emphasize fitness, and the officers can come in here and work out, either using the weights or the aerobic machines."

Georgetown's authorized strength includes 57 sworn positions and four support staff. The department is responsible for the communication center, which employees 20 additional staff members, Bosse said.

The majority of GPD's officers are assigned within the patrol section or criminal investigations. However, the department offers a wide variety of specialized units including an honor guard, special-response team, bicycle patrol, training, K-9s – even an aviation unit.

The newest unit under development, though, would put Georgetown on the map as only the third department in the commonwealth to operate one – a mounted patrol. Georgetown Officer Jay Johnson is leading the charge behind the unit after approaching Bosse with the idea. The program is currently in the fundraising stage, as the department plans to launch and operate the program at no cost to the city.

"We just had an auction that netted more than \$10,000 for the program, just based off of horse-racing memorabilia," Johnson said. "American Pharoah,

(OPPOSITE) Led by Chief **MIKE BOSSE**, the Georgetown Police Department employs 55 sworn officers, four support staff and 20 communication center staff. Bosse has led the department since 2012.

(LEFT) Georgetown Police Detective **LEWIS CRUMP**, standing, and GPD Sgt. **JASON BRUNER** take advantage of the police department's in-house fitness facility. GPD Chief **MIKE BOSSE** said the gym equipment was obtained for free via military surplus and a donation from the Citizens' Police Academy.

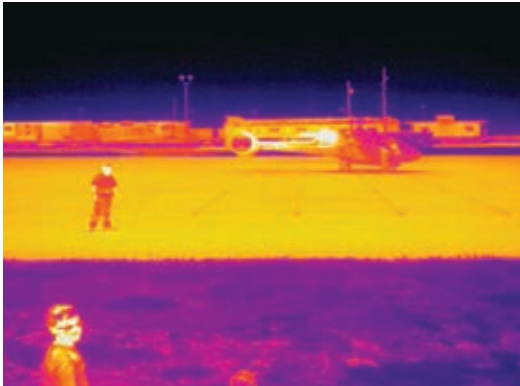




California Chrome, Silver Charm – all those horses helped fund our program (through the auction). I thought that was cool. I have a background in horse racing. I studied equine science in school and always wanted to figure out a way to do both things I love. My passion is horse racing and what I love is policing, so I said, ‘Why not?’”



(TOP) Georgetown Police Department purchased a drone about one year ago. Officers trained and assigned to the department’s aviation unit have used the equipment in law enforcement operations as well as for community relations events.



(MIDDLE) GPD’s drone allows officers options, such as thermal imaging, to broaden the visibility beyond the human eye in investigations.

(BOTTOM) Georgetown Police Lt. **PHIL HALLEY**, left, and Officer **MITCH LAIR** demonstrate the department’s robot, Johnny 5. The robot was obtained through military surplus at no cost to the agency.



Johnson hopes to begin the program with two horses, with aspirations of employing four in the future. GPD is partnering with the Kentucky Horse Park, Lexington Police’s mounted unit and Old Friends Thoroughbred Retirement Farms, an organization in Georgetown where horses retire from racing, yet still have long lives still ahead of them. Johnson said many talented horses are retired from the track between 2 and 4 years of age and still want to work. Partnering with Old Friends allows these horses another chance at life instead of turning them out to pasture.

“So far everybody has been very happy and wants to see this program succeed,” Johnson said. “I think if not spring, then early summer 2019 we should have horses to send off for training. We already have schools calling wanting to know when the horses are going to be here.”

The horses ultimately will be one of the many options the department has for community public relations – much like their drone and robot are now.

GPD’s drone was purchased a little more than a year ago after an officer within the department approached him about his vision for how it could be used in law enforcement, Bosse said.

“Within a week of having that piece of equipment, we responded to a couple burglars who were hiding on the roof of a store,” he said. “Instead of calling the fire department and peeking over the ledge, we took the drone up and were able to verify both suspects on the roof. We also responded to a train wreck and, very shortly into that event, we were able to take the drone up to go down the tracks, without sending human beings, to see if there were any leaks or damage. We got good information quickly.”

GPD Lt. Philip Halley said the drone and robot are a hit with kids, too.

“We have taken them to a couple demos,” he said. “Recently we worked together with Woodford County’s DARE program fun day and the fifth graders who got to see it thought it was a hoot.”

The robot, more affectionately known as Johnny 5 (yes, of the “Short Circuit” movie fame), also was obtained at no cost from military surplus less than four years ago, Halley said. When not assisting with community relations, Johnny 5 also has been put to practical use. The robot is agile, with the ability to climb stairs and look under vehicle carriages, while relaying information safely to officers using its thermal imaging camera.

“Risk reduction is what it’s all about,” Halley said. “We can gather intelligence in advance of human beings having to be put at risk.”

One new way GPD is improving relationships with the Georgetown community isn’t through the traditional

sense of public relations, Bosse said. It’s through a program designed as an outreach to drug users.

“Every community is under a little pressure when citizens ask, ‘What are you doing about the opioid crisis?’” Bosse said. “You need to have a response to that question.”

Georgetown’s response is through Victims’ Advocate Megan Shook, who coordinates the agency’s Angel Program. Since September 2017, Bosse said 19 drug users have voluntarily walked into the police department and asked for help with their addiction without fear of criminal prosecution.

“We have four officers who assist (Shook), who are here full time,” he said. “Anyone can come into the police department and request us to help them find treatment. They can bring their paraphernalia and drugs, and we will book it and the individuals won’t be charged with their possession. We will help find them a treatment facility that day and take them to that facility. We are getting a lot of questions from other agencies wanting to know how to put together something like this.”

Shook’s background is in counseling and social work, not law enforcement, she said. Working within the walls of the police department and putting the two professions together has been interesting for her. Due to a lack of resources statewide for drug users seeking help, Shook said she enjoys helping people in crisis find resources they might not have known about on their own.

“You have one part of the community who trust the police for everything,” Shook said. “And you have another part of the community who have had [negative] interactions with the police, and it’s letting them see the police department in a whole different way. When they come in for the Angel Program, they’re scared to come in here. But then they see not just me, but also the officers interacting with them in a new light. Hopefully, that spreads to the next situation they might need help with.”

Shook also assists with domestic-violence and sexual-assault cases, for example, when officers need another hand to help victims in crisis, Bosse said.

“Megan adds that extra service to the victims to make them feel comfortable even though they have been through something traumatic,” he said. “Our officers learn a lot from Megan, too, about how to talk to victims and through working with our Angel Program. Our officers rarely have this kind of contact with [drug users]. They typically put them in the car and take them to jail.

“Now they are hearing their stories, hearing how the person came to be in their situation and taking an active role in finding them some resources,” Bosse continued. “They learn these are human beings who had some things unfold in their lives that may have been different from mine or theirs. It’s a huge educational piece. 🇺🇸



(TOP) GPD’s Victims’ Advocate **MEGAN SHOOK** works together with the agency’s officers to assist crime victims and also coordinates the Angel Program.



(MIDDLE) Officers **RAYSHON WILLIAMS**, left, and **BRANDON WHITE** are assigned to GPD’s bicycle unit – one of the many specialized units the agency offers.



(BOTTOM) Officer **RODNEY JOHNSON** fires his rifle during a recent training at the GPD firearms training facility. GPD Detective **STEVE HESS**, who is assigned to the agency’s training unit as a firearms instructor, said GPD officers regularly visit the range for both practice and qualifications.



# 2018 NEW KENTUCKY LEGISLATION

The following is a summary of new legislation of interest to law enforcement enacted by the 2018 Kentucky General Assembly. Unless otherwise indicated, new statutes are effective as of July 14, 2018. A full summary of all new legislation is available on the Kentucky Department of Criminal Justice Training website, <https://docjt.ky.gov/legal>.

## VICTIM RIGHTS

Written By  
**SHAWN HERRON**  
STAFF ATTORNEY

Photography By  
**JIM ROBERTSON**

### SENATE BILL 3: CRIME VICTIM RIGHTS

The following is a proposed Kentucky Constitutional Amendment question that will be on the ballot in November.

*“Are you in favor of providing constitutional rights to victims of crime, including the right to be treated fairly, with dignity and respect, and the right to be informed and to have a voice in the judicial process?”*

### SENATE BILL 30: CRIME VICTIM RIGHTS

This is a companion statute to Senate Bill 3 and will take effect only if Senate Bill 3 is ratified in November. It serves to make the Constitutional Amendment an operational law.

## CRIMES

### SENATE BILL 19: SEX OFFENSES

This bill increases the penalty for sex crimes against a victim with an intellectual disability to second-degree rape/sodomy and to first-degree sexual abuse.

### SENATE BILL 57: TERRORISM

This bill adds definitions to KRS 411 and civil liability for acts of terrorism. It establishes terrorism as a capital offense, and KRS 525 and allows for forfeiture of real and personal property to satisfy a civil judgment.

### SENATE BILL 109: SEX OFFENSES

This bill adds “any body part” to the definition of deviate sexual intercourse – in addition to a foreign object, and to the definition of sexual intercourse.

### SENATE BILL 210: FELON IN POSSESSION

This bill increases penalties for felon in possession under KRS 527.

### HOUSE BILL 70: SEX OFFENDERS

This bill defines Electronic Communications (KRS

17.546) and prohibits a sex-offender registrant from using electronic communication to communicate with, or gather information about, a minor (provided that is part of the sentence or the subjects are the parent of that minor).

### HOUSE BILL 71: PRIVATE EROTIC MATTER

This bill creates a new crime of distributing sexually-explicit images without consent.

### HOUSE BILL 120: CHILD PORNOGRAPHY

This bill adds provisions to KRS 531 that child pornography, or related evidence, shall remain in the custody of law enforcement or a prosecutor, rather than with the court, unless used as a trial exhibit. It denies the defense the right to make a copy of above material (although it must be made available for their use).

### HOUSE BILL 169: GANGS

EMERGENCY - This bill adds new penalties for crimes committed by a person acting as a member of a criminal gang and for recruitment. It is titled the “Gang Violence Prevention Act.” It also encourages creation of a statewide gang-violence prevention database.

### HOUSE BILL 193: BODILY FLUIDS

This bill adds all peace officers to third-degree assault regarding bodily-fluid exchange, under specific circumstances. It allows misdemeanor citations outside the officer’s presence, again under specific circumstances.

### HOUSE BILL 101: SEXUAL OFFENSES

This bill adds to the Lack of Consent provision (KRS 510.020) and Defense (KRS 510.030) that a victim of 16 or 17 years old cannot consent to sex with an actor at least 10 years older. It further creates new charges for this conduct under rape (.060) and sodomy (.090).

### HOUSE BILL 324: TRESPASS

This bill creates the new crime of trespass on key infrastructure assets.

## VEHICLES

### SENATE BILL 116: MOTOR VEHICLES

This bill permits the use of a two-truck platoon, with preapproved plan and markings.

### SENATE BILL 182: MOTOR VEHICLES

This bill incorporates federal all-terrain vehicle standards into state law. It prohibits children younger than 6 from operating an ATV, even under supervision, and prohibits minors younger than 16 from having passengers on an ATV.

### HOUSE BILL 33: BICYCLES

This bill provides a process for passing bicycles and requires a three-foot buffer between vehicles and bicycles when possible. It also allows a vehicle to cross a no-passing zone line to pass a bicycle, if it can be done safely. It limits bicycles to two abreast on a single highway lane unless in a bicycle lane.

### HOUSE BILL 530: VANITY PLATES

This bill changes expiration dates for vanity vehicle plates to birth month, like regular plates.

## HANDCUFFING

### SENATE BILL 133: PREGNANT INMATES

This bill limits handcuffing for pregnant inmates to solely being restrained in front of her body unless extenuating circumstances apply. It adds a provision for filing for protective orders at shelters.

## AVIATION

### HOUSE BILL 22: UNMANNED AIRCRAFT VEHICLES

This bill creates a new chapter of KRS 500 relating to the use of UAVs. Among other issues, it limits the use of UAVs by law enforcement to do a search unless a warrant is obtained. However, they may be used for other legitimate governmental purposes. It denies the use of evidence collected under some circumstances. The bill also creates a crime under KRS 501 for offenses committed with a UAV, and under KRS 525 to interfere with the use of a UAV by an emergency responder.



Finally, it creates a definition under KRS 446 for a UAV. The bill is entitled the “Citizens’ Freedom from Unwarranted Surveillance Act.”

# PEACE OFFICERS

**HOUSE BILL 68: LAW ENFORCEMENT HEALTH AND WELLNESS EMERGENCY** - This bill mandates the Department of Criminal Justice Training create a Law Enforcement Professional Development and Wellness Program, which includes the Post-Critical Incident Seminars.

**HOUSE BILL 373: BODY-WORN CAMERAS** This bill makes changes to open-records law concerning release (or non-release) of body-worn camera recordings.

**HOUSE BILL 185: DEATH BENEFITS** This bill changes benefits for surviving spouses/children in a line-of-duty death occurrence and allows beneficiaries to maintain insurance benefits. It is retroactive, effective January 1, 2017. This bill is named in honor of officers Nick Rodman and Scotty Hamilton.

**HOUSE BILL 140: KENTUCKY LAW ENFORCEMENT FOUNDATION PROGRAM FUND/ POLICE OFFICERS BILL OF RIGHTS** This bill amends the definition of peace officers in KRS 15.410 (KLEFPF) and increases the annual supplement to \$4,000. It changes KRS 15.520 as well.

# AGENCY-SPECIFIC

**SENATE BILL 144: SHERIFF AUDITS** This bill allows for a change in the process for sheriff’s audits.

**HOUSE BILL 275: SPECIAL DEPUTIES** This bill allows some sheriffs to appoint more special deputies.

**HOUSE BILL 84: CORONERS** This bill provides guidance for coroners with respect to organ donation.

**HOUSE BILL 96: FIRE INVESTIGATORS** Delayed Enactment 1/1/2019 This bill creates the positions of “certified fire

investigator” and “fire investigator.” It authorizes some firefighters serving as fire investigators to attend training through DOCJT.

# CONTROLLED SUBSTANCES

**HOUSE BILL 148: CONTROLLED SUBSTANCES** This bill shifts control of controlled substances for patients to hospice providers rather than individuals.

**HOUSE BILL 213: KASPER** This bill allows greater sharing of KASPER data with other jurisdictions.

**HOUSE BILL 167: NEWBORN SAFETY** This bill adds staffed police stations (and other public safety locations) to the list of locations where a newborn may be safely surrendered.

# MISCELLANEOUS

**SENATE BILL 130: UNIVERSITY** This bill brings campus crime reporting into line with current federal law (CLERY ACT).

**SENATE BILL 137: RULES OF EVIDENCE** This bill creates a new rule of evidence to protect child witnesses (younger than 12) in testifying in court.

**SENATE BILL 142: TELEPHONE CPR** This bill institutes Telephone CPR as a requirement in basic training for telecommunicators and requires all Public Safety Answering Points (PSAPs) to use it, or have an agreement with one that does use it.

**SENATE BILL 181: SEX OFFENDER REGISTRY** This bill changes information required from registrants.

**HOUSE BILL 1: CHILD WELFARE** This bill limits the use of parental testimony in some situations.

**HOUSE BILL 74: PAWNBROKERS** This bill mandates keeping an online log accessible to law enforcement. It mandates collection of certain identification from those pawning or selling articles and requires a photo (in some cases) and descriptive information of items pawned or sold, to be available to law enforcement. Finally, it requires law enforcement to provide a case report or documentation for stolen items before seizure of such property. 🏠

# STRANGE STORIES FROM THE BEAT



## Fight Over Cheesecake Portion Leads to Arrest

An Alabama man was charged with domestic violence after a disagreement with his brother over a piece of cheesecake. On the day after Christmas 2017, police say two brothers got in a tussle over the portion size of the dessert. According to court records, the brother holding the knife punched his sibling in the face and busted his lip. The victim told people he felt threatened by the knife. Police were unable to determine what type of cheesecake sparked the dispute. The older brother was charged with third-degree domestic violence/harassment.



## Alleged Robber Gives License to Manager

A Lake City, Fla., man made many mistakes during a robbery, including handing his driver’s license to the bank manager. According to police, the man was soon caught thanks to his driver’s license. Prior to the robbery, the man claimed he wanted to open an account, which led him to provide the manager a copy of his license. He was arrested a short time later.

## Naked Man’s Story Doesn’t Add Up

Police in Florida discovered a nude man walking around the parking lot of a plumbing business in early February 2018. Police received a call mid-afternoon, and when they arrived on scene, asked him to explain why he was naked. The man offered serval far-fetched stories, including one where he claimed someone approached him, and fearing it was a robbery, the unnamed man soiled his pants and gave the other man his shirt. It didn’t take long for police to place the man under arrest. He was charged with exposure of sexual organs.



## Traffic Stop Leads to Stolen Oranges

Five people were arrested in Seville, a city in southern Spain, after police officers conducted a traffic stop and discovered more than 8,000 pounds of stolen oranges. The suspects were stopped in early January after authorities became suspicious of a convoy – two cars and a van overloaded with the fruit – travelling through town at night. All five people were detained on suspicion of theft.



## Horse Rider Charged with DUI

Police in Florida arrested a 53-year-old woman after they determined she was riding a horse down the highway while impaired. The arrest came on the heels of several 911 calls reporting a woman who appeared confused, and possibly in danger, riding the animal on a busy roadway. Breath samples she gave indicated she had a blood-alcohol level of .161 – much higher than Florida’s legal limit of .08. She was charged with DUI and animal neglect for endangering and failing to provide proper protection for the horse.



SEND FUNNY, INTERESTING OR STRANGE STORIES FROM THE BEAT TO [MICHAELA.MOORE@KY.GOV](mailto:MICHAELA.MOORE@KY.GOV)





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# Put More On Your Plate!



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